

## **House of Representatives**

File No. 811

### General Assembly

January Session, 2015

(Reprint of File No. 632)

Substitute House Bill No. 7019 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner May 11, 2015

#### AN ACT CONCERNING THE MINIMUM BUDGET REQUIREMENT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 10-262j of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 1, 2015*):
- 3 [(a) For the fiscal years ending June 30, 1990, June 30, 1991, June 30,
- 4 1992, and June 30, 1993, the regular program expenditures of a town
- 5 shall be not less than the greater of (1) the product of (A) the target
- 6 foundation multiplied by the number of total need students of the
- 7 town for the prior school year, and (B) the ratio of the town's grant
- 8 entitlement for such year pursuant to section 10-262h divided by the
- 9 town's target grant, or (2) an amount equal to the sum of (A) the
- 10 regular program expenditures for the town for the prior fiscal year,
- and (B) the amount of the aid increase paid to the town as calculated
- 12 pursuant to subsection (b) of this section.
- 13 (b) For the purposes of subsection (a) of this section, the amount of
- 14 the aid increase paid to a town shall be (1) for the fiscal year ending
- 15 June 30, 1990, the amount of aid to be paid to the town for the fiscal

16 year ending June 30, 1990, pursuant to section 10-262i, less the base aid 17 for the town, (2) for the fiscal year ending June 30, 1991, the amount of 18 aid paid to the town for the fiscal year ending June 30, 1991, pursuant 19 to said section, less the amount of aid paid to the town for the fiscal 20 year ending June 30, 1990, pursuant to said section, (3) for the fiscal 21 year ending June 30, 1992, the amount of aid paid to the town for the 22 fiscal year ending June 30, 1992, pursuant to said section, less the 23 amount of aid paid to the town for the fiscal year ending June 30, 1991, 24 pursuant to said section, (4) for the fiscal year ending June 30, 1993, the 25 amount of aid paid to the town for the fiscal year ending June 30, 1993, 26 less the amount of aid paid to the town for the fiscal year ending June 27 30, 1992, pursuant to said section, (5) for the fiscal years ending June 28 30, 1994, and June 30, 1995, the amount of aid paid to the town for the 29 fiscal year pursuant to said section, less the amount of aid paid to the 30 town for the prior fiscal year pursuant to said section, (6) for the fiscal 31 year ending June 30, 1996, the amount paid to the town for the fiscal 32 year ending June 30, 1996, pursuant to said section less base revenue 33 for the fiscal year ending June 30, 1995, (7) for the fiscal year ending 34 June 30, 1997, the amount paid to the town for the fiscal year ending 35 June 30, 1997, less the amount paid to the town for the fiscal year 36 ending June 30, 1996, pursuant to said section, (8) for the fiscal year 37 ending June 30, 1998, the amount paid to the town for the fiscal year 38 ending June 30, 1998, less the amount paid to the town for the fiscal 39 year ending June 30, 1997, pursuant to said section, (9) for the fiscal 40 year ending June 30, 1999, the amount paid to the town for the fiscal 41 year ending June 30, 1999, less the amount paid to the town for the 42 fiscal year ending June 30, 1998, pursuant to said section, and (10) for 43 the fiscal year ending June 30, 2000, and each fiscal year thereafter, the 44 amount paid to the town for said fiscal year, less the amount paid to 45 the town for the year prior to said fiscal year, provided any amounts 46 paid pursuant to section 7 of public act 99-217 shall be included in the 47 determination of the aid increase paid to the town.

48 (c) Notwithstanding the provisions of subsection (a) of this section, 49 for the years ending June 30, 1990, June 30, 1991, June 30, 1992, and

June 30, 1993, no town shall be required to spend more on regular program expenditures than an amount equal to the product of the foundation for such year and the total need students of the town for the prior school year.

- (d) (1) For the year ending June 30, 1994, the regular program expenditures of a town shall be not less than the greater of the foundation for such year multiplied by the total need students of the town for the prior school year or an amount equal to the sum of (A) the regular program expenditures for the town for the prior fiscal year, and (B) the amount of the aid increase paid to the town as calculated pursuant to subsection (b) of this section, except that no town shall be required to spend more on regular program expenditures than one hundred five per cent of the product of the foundation for such year and the total need students of the town for the prior school year.
- (2) For the fiscal year ending June 30, 1995, the regular program expenditures of a town shall be not less than the greater of the foundation for such year multiplied by the total need students of the town for the prior school year or an amount equal to the sum of (A) the regular program expenditures for the town for the prior fiscal year, and (B) the amount of the aid increase paid to the town as calculated pursuant to subsection (b) of this section, except that no town shall be required to spend more on regular program expenditures than one hundred ten per cent of the product of the foundation for such year and the total need students of the town for the prior school year.
- (3) For the fiscal years ending June 30, 1996, and June 30, 1997, the regular program expenditures of a town shall not be less than the lesser of (A) the sum of the regular program expenditures for the town for the prior fiscal year, and the amount of the aid increase paid to a town pursuant to subsection (b) of this section, or (B) the sum of the town's minimum expenditure requirement cap as determined by the Department of Education for the fiscal year ending June 30, 1995, and the sum of any aid increases paid to a town pursuant to subsection (b) of this section after the fiscal year ending June 30, 1995.

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(4) For the fiscal year ending June 30, 1998, the regular program expenditures of a town shall be the lesser of the sum of (A) its minimum expenditure requirement for the fiscal year ending June 30, 1997, (B) its aid increase pursuant to subsection (b) of this section, and (C) the result obtained by multiplying the difference between the town's resident student count for October 1996, using the data of record as of December 1, 1996, and its final audited resident student count for October 1993, by one-half of the foundation, or the sum of (i) its minimum expenditure requirement for the fiscal year ending June 30, 1997, and (ii) its aid increase pursuant to subsection (b) of this section.

- (5) For the fiscal year ending June 30, 1999, the regular program expenditures of a town shall be the lesser of the sum of (A) its minimum expenditure requirement for the fiscal year ending June 30, 1998, (B) its aid increase pursuant to subsection (b) of this section, and (C) the result obtained by multiplying the difference between the town's resident student count for October 1997, using the data of record as of December 1, 1997, and the town's resident student count for October 1996, using the data of record as of December 1, 1996, by one-half of the foundation, or the sum of (i) its minimum expenditure requirement for the fiscal year ending June 30, 1998, and (ii) its aid increase pursuant to subsection (b) of this section.
- (6) For the fiscal year ending June 30, 2000, the regular program expenditures of a town shall be no less than the sum of (A) its minimum expenditure requirement for the fiscal year ending June 30, 1999, (B) its aid increase pursuant to subsection (b) of this section, and (C) the result obtained by multiplying the difference between the town's resident student count for October 1998, using the data of record as of December 1, 1998, and the town's resident student count for October 1997, using the data of record as of December 1, 1997, by one-half of the foundation.
- 17) (7) For the fiscal year ending June 30, 2001, the regular program expenditures of a town shall be no less than the sum of (A) its

minimum expenditure requirement for the fiscal year ending June 30, 2000, (B) its aid increase pursuant to subsection (b) of this section, and (C) if the resident student count for October 1999, is less than the resident student count for October 1998, the result obtained by multiplying the difference between the town's resident student count for October 1999, using the data of record as of December 1, 1999, and the town's resident student count for October 1998, using the data of record as of December 1, 1998, by one-half of the foundation.

- (8) For the fiscal year ending June 30, 2002, the regular program expenditures of a town shall be no less than the sum of (A) its minimum expenditure requirement for the fiscal year ending June 30, 2001, (B) its aid increase pursuant to subsection (b) of this section, and (C) if the resident student count for October 2000, is less than the resident student count for October 1999, the result obtained by multiplying the difference between the town's resident student count for October 2000, using the data of record as of December 1, 2000, and the town's resident student count for October 1999, using the data of record as of December 1, 1999, by one-half of the foundation.
- (9) For the fiscal year ending June 30, 2003, the regular program expenditures of a town shall be no less than the sum of (A) its minimum expenditure requirement for the fiscal year ending June 30, 2002, (B) its aid increase pursuant to subsection (b) of this section, and (C) if the resident student count for October 2001, is less than the resident student count for October 2000, the result obtained by multiplying the difference between the town's resident student count for October 2001, using the data of record as of December 1, 2001, and the town's resident student count for October 2000, using the data of record as of December 1, 2000, by one-half of the foundation.
  - (10) For the fiscal year ending June 30, 2004, the regular program expenditures of a town shall be no less than the sum of (A) its minimum expenditure requirement for the fiscal year ending June 30, 2003, (B) its aid increase pursuant to subsection (b) of this section, and (C) if the resident student count for October 2002, is less than the

resident student count for October 2001, the result obtained by multiplying the difference between the town's resident student count for October 2002, using the data of record as of December 1, 2002, and the town's resident student count for October 2001, using the data of record as of December 1, 2001, by one-half of the foundation.

- (11) For the fiscal year ending June 30, 2005, the regular program expenditures of a town shall be no less than the sum of (A) its minimum expenditure requirement for the fiscal year ending June 30, 2004, (B) its aid increase pursuant to subsection (b) of this section, and (C) if the resident student count for October 2003, is less than the resident student count for October 2002, the result obtained by multiplying the difference between the town's resident student count for October 2003, using the data of record as of December 1, 2003, and the town's resident student count for October 2002, using the data of record as of December 1, 2002, by one-half of the foundation.
- (12) For the fiscal year ending June 30, 2006, the regular program expenditures of a town shall be no less than the sum of (A) its minimum expenditure requirement for the fiscal year ending June 30, 2005, (B) its aid increase pursuant to subsection (b) of this section, and (C) if the resident student count for October 2004, is less than the resident student count for October 2003, the result obtained by multiplying the difference between the town's resident student count for October 2004, using the data of record as of December 1, 2004, and the town's resident student count for October 2003, using the data of record as of December 1, 2003, by one-half of the foundation.
- (13) For the fiscal year ending June 30, 2007, the regular program expenditures of a town shall be no less than the sum of (A) its minimum expenditure requirement for the fiscal year ending June 30, 2006, (B) its aid increase pursuant to subsection (b) of this section, and (C) if the resident student count for October, 2005 is less than the resident student count for October, 2004 the result obtained by multiplying the difference between the town's resident student count for October, 2005 using the data of record as of December 1, 2005, and

the town's resident student count for October, 2004 using the data of record as of December 1, 2004, by one-half of the foundation.

(e) (1) Notwithstanding the provisions of subsections (a), (b) and (c) of this section: (A) For the fiscal years ending June 30, 1990, June 30, 1991, June 30, 1992, and June 30, 1993, the regular program expenditures of a kindergarten to grade twelve, inclusive, regional school district shall not be less than the greater of (i) the product of (I) the target foundation multiplied by the sum of the number of total need students in the member towns in the regional school district for the prior school year, and (II) the ratio of the sum of the member towns' grant entitlements for such year pursuant to section 10-262h divided by the sum of the member towns' target grants, or (ii) an amount equal to the sum of (I) the regular program expenditures for the regional school district for the prior fiscal year, and (II) the amount of the sum of the aid increases paid to the member towns as calculated pursuant to subsection (b) of this section, provided no kindergarten to grade twelve, inclusive, regional school district shall be required to spend more on regular program expenditures than an amount equal to the product of the foundation for such year and the sum of the total need students in the member towns of the regional school district for the prior school year; and (B) for the year ending June 30, 1993, and for each fiscal year thereafter, the regular program expenditures of a kindergarten to grade twelve, inclusive, regional school district shall be not less than the foundation for such year multiplied by the sum of the total need students of all member towns for the prior school year.

(2) Notwithstanding the provisions of subdivision (3) of subsection (d) of this section, for the fiscal years ending June 30, 1996, and June 30, 1997, the regular program expenditures of a kindergarten to twelve, inclusive, regional school district shall not be less than the lesser of (A) the sum of the regular program expenditures for the regional school district for the prior fiscal year, and the sum of the member towns' aid increases pursuant to subsection (b) of this section, or (B) the sum of the member towns' minimum expenditure requirement caps as determined by the Department of Education for the fiscal year ending

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June 30, 1995, and the sum of the member towns' aid increases paid

- 217 pursuant to subsection (b) of this section after the fiscal year ending
- 218 June 30, 1995.
- 219 (f) For the purposes of this section "total need students" means total
- 220 need students as calculated using the data of record as of December
- 221 first of such data year.]
- 222 (a) Except as otherwise provided under the provisions of
- 223 subsections (c) to (e), inclusive, of this section, for the fiscal year
- 224 ending June 30, 2016, the budgeted appropriation for education shall
- be not less than the budgeted appropriation for education for the fiscal
- 226 year ending June 30, 2015, plus any aid increase described in
- 227 <u>subsection (d) of section 10-262i, as amended by this act, except that a</u>
- 228 town may reduce its budgeted appropriation for education for the
- fiscal year ending June 30, 2016, by one or more of the following:
- 230 (1) Any district with (A) a resident student population in which the
- 231 number of students who are eligible for free or reduced price lunches
- 232 pursuant to federal law and regulations is equal to or greater than
- 233 twenty per cent, and (B) a resident student count for October 1, 2014,
- 234 <u>using the data of record as of January 31, 2015, that is lower than such</u>
- 235 <u>district's resident student count for October 1, 2013, using the data of</u>
- 236 record as of January 31, 2015, may reduce such district's budgeted
- 237 <u>appropriation for education by the difference in the number of resident</u>
- 238 students for such years multiplied by fifty per cent of the net current
- 239 <u>expenditures per resident student of such district, provided such</u>
- 240 reduction shall not exceed one and one-half per cent of the district's
- 241 <u>budgeted appropriation for education for the fiscal year ending June</u>
- 242 30, 2015, except that the Commissioner of Education may, following a
- 243 review of a town's proposed reductions to its budgeted appropriation
- 244 <u>for education, permit a town to reduce its budgeted appropriation for</u>
- 245 <u>education in an amount greater than one and one-half per cent if the</u>
- 246 board of education for such town has approved, by vote at a meeting
- 247 <u>duly called, such proposed reductions;</u>

(2) Any district with (A) a resident student population in which the number of students who are eligible for free or reduced price lunches pursuant to federal law and regulations is less than twenty per cent, and (B) a resident student count for October 1, 2014, using the data of record as of January 31, 2015, that is lower than such district's resident student count for October 1, 2013, using the data of record as of January 31, 2015, may reduce such district's budgeted appropriation for education by the difference in the number of resident students for such years multiplied by fifty per cent of the net current expenditures per resident student of such district, provided such reduction shall not exceed three per cent of the district's budgeted appropriation for education for the fiscal year ending June 30, 2015, except that the Commissioner of Education may, following a review of a town's proposed reductions to its budgeted appropriation for education, permit a town to reduce its budgeted appropriation for education in an amount greater than three per cent if the board of education for such town has approved, by vote at a meeting duly called, such proposed reductions;

- (3) Any district (A) that does not maintain a high school and pays tuition to another school district pursuant to section 10-33 for resident students to attend high school in another district, and (B) in which the number of resident students attending high school for such district for October 1, 2014, using the data of record as of January 31, 2015, is lower than such district's number of resident students attending high school for October 1, 2013, using the data of record as of January 31, 2015, may reduce such district's budgeted appropriation for education by the difference in the number of resident students attending high school for such years multiplied by the amount of tuition paid per student pursuant to section 10-33; or
- 277 (4) Any district that realizes new and documentable savings
  278 through increased district efficiencies approved by the Commissioner
  279 of Education or through regional collaboration or cooperative
  280 arrangements pursuant to section 10-158a may reduce such district's
  281 budgeted appropriation for education in an amount equal to half of the

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282 amount of savings experienced as a result of such district efficiencies, 283 regional collaboration or cooperative arrangement, provided such 284 reduction shall not exceed one-half of one per cent of the district's 285 budgeted appropriation for education for the fiscal year ending June

286 <u>30, 2015.</u>

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- (b) Except as otherwise provided under the provisions of subsections (c) to (e), inclusive, of this section, for the fiscal year ending June 30, 2017, the budgeted appropriation for education shall be not less than the budgeted appropriation for education for the fiscal year ending June 30, 2016, plus any aid increase received pursuant to subsection (d) of section 10-262i, as amended by this act, except that a town may reduce its budgeted appropriation for education for the fiscal year ending June 30, 2017, by one or more of the following:
- 295 (1) Any district with (A) a resident student population in which the 296 number of students who are eligible for free or reduced price lunches 297 pursuant to federal law and regulations is equal to or greater than 298 twenty per cent, and (B) a resident student count for October 1, 2015, using the data of record as of January 31, 2016, that is lower than such 299 300 district's resident student count for October 1, 2014, using the data of 301 record as of January 31, 2016, may reduce such district's budgeted appropriation for education by the difference in the number of resident 302 303 students for such years multiplied by fifty per cent of the net current 304 expenditures per resident student of such district, provided such 305 reduction shall not exceed one and one-half per cent of the district's budgeted appropriation for education for the fiscal year ending June 306 307 30, 2016, except that the Commissioner of Education may, following a review of a town's proposed reductions to its budgeted appropriation 308 309 for education, permit a town to reduce its budgeted appropriation for 310 education in an amount greater than one and one-half per cent if the 311 board of education for such town has approved, by vote at a meeting 312 duly called, such proposed reductions;
- 313 (2) Any district with (A) a resident student population in which the 314 number of students who are eligible for free or reduced price lunches

315 pursuant to federal law and regulations is less than twenty per cent, 316 and (B) a resident student count for October 1, 2015, using the data of record as of January 31, 2016, that is lower than such district's resident 317 318 student count for October 1, 2014, using the data of record as of January 31, 2016, may reduce such district's budgeted appropriation 319 for education by the difference in the number of resident students for 320 321 such years multiplied by fifty per cent of the net current expenditures 322 per resident student, as defined in subdivision (45) of section 10-262f, as amended by this act, of such district, provided such reduction shall 323 not exceed three per cent of the district's budgeted appropriation for 324 325 education for the fiscal year ending June 30, 2016, except that the 326 Commissioner of Education may, following a review of a town's 327 proposed reductions to its budgeted appropriation for education, 328 permit a town to reduce its budgeted appropriation for education in an 329 amount greater than three per cent if the board of education for such town has approved, by vote at a meeting duly called, such proposed 330 331 reductions;

(3) Any district (A) that does not maintain a high school and pays tuition to another school district pursuant to section 10-33 for resident students to attend high school in another district, and (B) in which the number of resident students attending high school for such district for October 1, 2015, using the data of record as of January 31, 2016, is lower than such district's number of resident students attending high school for October 1, 2014, using the data of record as of January 31, 2016, may reduce such district's budgeted appropriation for education by the difference in the number of resident students attending high school for such years multiplied by the amount of tuition paid per student pursuant to section 10-33; or

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(4) Any district that realizes new and documentable savings through increased district efficiencies approved by the Commissioner of Education or through regional collaboration or cooperative arrangements pursuant to section 10-158a may reduce such district's budgeted appropriation for education in an amount equal to half of the amount of savings experienced as a result of such district efficiencies,

349 regional collaboration or cooperative arrangement, provided such

- 350 <u>reduction shall not exceed one-half of one per cent of the district's</u>
- 351 <u>budgeted appropriation for education for the fiscal year ending June</u>
- 352 30, 2015.
- 353 (c) For the fiscal years ending June 30, 2016, and June 30, 2017, the
- 354 Commissioner of Education may permit a town to reduce its budgeted
- 355 appropriation for education in an amount determined by the
- 356 commissioner if the school district in such town has permanently
- 357 ceased operations and closed one or more schools in the school district
- 358 <u>due to declining enrollment at such closed school or schools in the</u>
- fiscal years ending June 30, 2013, to June 30, 2016, inclusive.
- 360 (d) For the fiscal years ending June 30, 2016, and June 30, 2017, a
- town designated as an alliance district, as defined in section 10-262u,
- 362 shall not reduce its budgeted appropriation for education pursuant to
- 363 this section.
- 364 (e) For the fiscal years ending June 30, 2016, and June 30, 2017, the
- provisions of this section shall not apply to any district that is in the
- 366 top ten per cent of school districts based on the district performance
- index, as defined in section 10-262u.
- Sec. 2. Section 10-262f of the general statutes is amended by adding
- 369 subdivision (45) as follows (Effective July 1, 2015):
- (NEW) (45) "Net current expenditures per resident student" means,
- in any school year, the net current expenditures, as defined in section
- 372 10-261, for such school year divided by the number of resident
- 373 students in the town for such school year.
- Sec. 3. Section 10-262i of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2015*):
- 376 (a) For the fiscal year ending June 30, 1990, and for each fiscal year
- 377 thereafter, each town shall be paid a grant equal to the amount the
- 378 town is entitled to receive under the provisions of section 10-262h.

Such grant, excluding any amounts paid to a town pursuant to subdivision (1) of subsection (c) and subdivision (1) of subsection (d) of section 10-66ee, shall be calculated using the data of record as of the December first prior to the fiscal year such grant is to be paid, adjusted for the difference between the final entitlement for the prior fiscal year and the preliminary entitlement for such fiscal year as calculated using the data of record as of the December first prior to the fiscal year when such grant was paid.

- (b) (1) Except as provided in subdivisions (2) and (3) of this subsection, the amount due each town pursuant to the provisions of subsection (a) of this section shall be paid by the Comptroller, upon certification of the Commissioner of Education, to the treasurer of each town entitled to such aid in installments during the fiscal year as follows: Twenty-five per cent of the grant in October, twenty-five per cent of the grant in January and the balance of the grant in April. The balance of the grant due towns under the provisions of this subsection shall be paid in March rather than April to any town which has not adopted the uniform fiscal year and which would not otherwise receive such final payment within the fiscal year of such town.
- (2) Any amount due to a town pursuant to subdivision (1) of subsection (c) and subdivision (1) of subsection (d) of section 10-66ee shall be paid by the Comptroller, upon certification of the Commissioner of Education, to the treasurer of each town entitled to such amount pursuant to the schedule established in section 10-66ee.
- (3) For the fiscal years ending June 30, 2015, and June 30, 2016, the amount due to the town of Winchester pursuant to the provisions of subsection (a) of this section shall be paid by the Comptroller, upon certification of the Commissioner of Education, to the treasurer of the town of Winchester in installments during said fiscal years as follows: Fifty per cent of the grant in October, twenty-five per cent of the grant in January and twenty-five per cent of the grant in April.
- 410 (c) All aid distributed to a town pursuant to the provisions of this

411 section and section 10-262u shall be expended for educational 412 purposes only and shall be expended upon the authorization of the 413 local or regional board of education and in accordance with the 414 provisions of section 10-262u. For the fiscal year ending June 30, 1999, 415 and each fiscal year thereafter, if a town receives an increase in funds 416 pursuant to this section over the amount it received for the prior fiscal 417 year, such increase shall not be used to supplant local funding for 418 educational purposes. The budgeted appropriation for education in 419 any town receiving an increase in funds pursuant to this section shall 420 be not less than the amount appropriated for education for the prior 421 year plus such increase in funds.

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(d) (1) Except as otherwise provided under the provisions of subdivisions (3) and (4) of this subsection, for the fiscal year ending June 30, 2014, the budgeted appropriation for education shall be not less than the budgeted appropriation for education for the fiscal year ending June 30, 2013, plus any aid increase described in subsection (e) of this section, except that a town may reduce its budgeted appropriation for education for the fiscal year ending June 30, 2014, by one of the following: (A) Any district with a resident student count for October 1, 2012, using the data of record as of January 31, 2013, that is lower than such district's resident student count for October 1, 2011, using the data of record as of January 31, 2013, may reduce such district's budgeted appropriation for education by the difference in number of resident students for such years multiplied by three thousand, provided such reduction shall not exceed one-half of one per cent of the district's budgeted appropriation for education for the fiscal year ending June 30, 2013, (B) any district that (i) does not maintain a high school and pays tuition to another school district pursuant to section 10-33 for resident students to attend high school in another district, and (ii) the number of resident students attending high school for such district for October 1, 2012, using the data of record as of January 31, 2013, is lower than such district's number of resident students attending high school for October 1, 2011, using the data of record as of January 31, 2013, may reduce such district's

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budgeted appropriation for education by the difference in number of resident students attending high school for such years multiplied by the tuition paid per student pursuant to section 10-33, or (C) any district that realizes new and documentable savings through increased intradistrict efficiencies approved by the Commissioner of Education or through regional collaboration or cooperative arrangements pursuant to section 10-158a may reduce such district's budgeted appropriation for education in an amount equal to half of the savings experienced as a result of such intradistrict efficiencies, regional collaboration or cooperative arrangement, provided such reduction shall not exceed one-half of one per cent of the district's budgeted appropriation for education for the fiscal year ending June 30, 2013.

(2) Except as otherwise provided under the provisions of subdivisions (3) and (5) of this subsection, for the fiscal year ending June 30, 2015, the budgeted appropriation for education shall be not less than the budgeted appropriation for education for the fiscal year ending June 30, 2014, plus any aid increase received pursuant to subsection (e) of this section, except that a town may reduce its budgeted appropriation for education for the fiscal year ending June 30, 2015, by one of the following: (A) Any district with a resident student count for October 1, 2013, using the data of record as of January 31, 2014, that is lower than such district's resident student count for October 1, 2012, using the data of record as of January 31, 2014, may reduce such district's budgeted appropriation for education by the difference in number of resident students for such years multiplied by three thousand, provided such reduction shall not exceed one-half of one per cent of the district's budgeted appropriation for education for the fiscal year ending June 30, 2014, (B) any district that (i) does not maintain a high school and pays tuition to another school district pursuant to section 10-33 for resident students to attend high school in another district, and (ii) the number of resident students attending high school for such district for October 1, 2013, using the data of record as of January 31, 2014, is lower than such district's number of resident students attending high school for October 1, 2012,

using the data of record as of January 31, 2014, may reduce such district's budgeted appropriation for education by the difference in number of resident students attending high school for such years multiplied by the tuition paid per student pursuant to section 10-33, or (C) any district that realizes new and documentable savings through increased intradistrict efficiencies approved by the Commissioner of Education or through regional collaboration or arrangements pursuant to section 10-158a may reduce such district's budgeted appropriation for education in an amount equal to half of the savings experienced as a result of such intradistrict efficiencies, regional collaboration or cooperative arrangement, provided such reduction shall not exceed one-half of one per cent of the district's budgeted appropriation for education for the fiscal year ending June 30, 2013.

(3) The Commissioner of Education may permit a district to reduce its budgeted appropriation for education for the fiscal years ending June 30, 2014, and June 30, 2015, inclusive, in an amount determined by the commissioner if such district has permanently ceased operations and closed one or more schools in the district due to declining enrollment at such closed school or schools in the fiscal year ending June 30, 2011, June 30, 2012, or June 30, 2013.

(4) For the fiscal year ending June 30, 2014, the budgeted appropriation for a town designated as an alliance district, as defined in section 10-262u, shall be not less than the sum of (A) the budgeted appropriation for the fiscal year ending June 30, 2013, and (B) the amount necessary to meet the minimum local funding percentage, as defined in subdivision (39) of section 10-262f, except the commissioner may permit a town designated as an alliance district to reduce its budgeted appropriation for education if such town can demonstrate that its local contribution for the fiscal year ending June 30, 2014, has increased when compared to the local contribution used in determining its local funding percentage, as defined in subdivision (38) of section 10-262f.

(5) For the fiscal year ending June 30, 2015, the budgeted appropriation for a town designated as an alliance district, as defined in section 10-262u, shall be not less than the sum of (A) the budgeted appropriation for the fiscal year ending June 30, 2014, and (B) the amount necessary to meet the minimum local funding percentage, as defined in section 10-262f, except the commissioner may permit a town designated as an alliance district to reduce its budgeted appropriation for education if such town can demonstrate that its local contribution for the fiscal year ending June 30, 2015, has increased when compared to the local contribution used in determining its local funding percentage, as defined in section 10-262f.]

- [(e)] (d) For the fiscal year ending June 30, 2014, and each fiscal year thereafter, the amount paid to a town pursuant to subsection (a) of this section minus the amount paid to such town under said subsection for the prior fiscal year shall be the aid increase for such town for such fiscal year.
- [(f)] (e) Upon a determination by the State Board of Education that a town or kindergarten to grade twelve, inclusive, regional school district failed in any fiscal year to meet the requirements pursuant to subsection (c) [,] or (d) [or (e)] of this section, the town or kindergarten to grade twelve, inclusive, regional school district shall forfeit an amount equal to two times the amount of the shortfall. The amount so forfeited shall be withheld by the Department of Education from the grant payable to the town in the second fiscal year immediately following such failure by deducting such amount from the town's equalization aid grant payment pursuant to this section, except that in the case of a kindergarten to grade twelve, inclusive, regional school district, the amount so forfeited shall be withheld by the Department of Education from the grants payable pursuant to this section to the towns which are members of such regional school district. The amounts deducted from such grants to each member town shall be proportional to the number of resident students in each member town. Notwithstanding the provisions of this subsection, the State Board of Education may waive such forfeiture upon agreement with the town

546 or kindergarten to grade twelve, inclusive, regional school district that 547 the town or kindergarten to grade twelve, inclusive, regional school 548 district shall increase its budgeted appropriation for education during 549 the fiscal year in which the forfeiture would occur by an amount not 550 less than the amount of said forfeiture or for other good cause shown. 551 Any additional funds budgeted pursuant to such an agreement shall 552 not be included in a district's budgeted appropriation for education for 553 the purpose of establishing any future minimum budget requirement.

- Sec. 4. Section 10-4a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
- 556 For purposes of sections 10-4, 10-4b, as amended by this act, and 10-557 220, the educational interests of the state shall include, but not be 558 limited to, the concern of the state that (1) each child shall have for the 559 period prescribed in the general statutes equal opportunity to receive a 560 suitable program of educational experiences; (2) each school district 561 shall finance at a reasonable level at least equal to the minimum 562 budget requirement pursuant to the provisions of section [10-262i] 10-563 262j, as amended by this act, an educational program designed to 564 achieve this end; (3) in order to reduce racial, ethnic and economic 565 isolation, each school district shall provide educational opportunities 566 for its students to interact with students and teachers from other racial, 567 ethnic, and economic backgrounds and may provide such opportunities with students from other communities; and (4) the 568 569 mandates in the general statutes pertaining to education within the 570 jurisdiction of the State Board of Education be implemented.
- Sec. 5. Subsection (b) of section 10-4b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 573 1, 2015):
- 574 (b) If, after conducting an inquiry in accordance with subsection (a) 575 of this section, the state board finds that a local or regional board of 576 education has failed or is unable to implement the educational 577 interests of the state in accordance with section 10-4a, as amended by

this act, the state board shall (1) require the local or regional board of education to engage in a remedial process whereby such local or regional board of education shall develop and implement a plan of action through which compliance may be attained, or (2) order the local or regional board of education to take reasonable steps where such local or regional board has failed to comply with subdivision (3) of section 10-4a, as amended by this act. Where a local or regional board of education is required to implement a remedial process pursuant to subdivision (1) of this subsection, upon request of such local or regional board, the state board shall make available to such local or regional board materials and advice to assist in such remedial process. If the state board finds that a local governmental body or its agent is responsible for such failure or inability, the state board may order such governmental body or agent to take reasonable steps to comply with the requirements of section 10-4a, as amended by this act. The state board may not order an increase in the budgeted appropriations for education of such local or regional board of education if such budgeted appropriations are in an amount at least equal to the minimum budget requirement in accordance with section [10-262i] 10-262j, as amended by this act. If the state board finds that the state is responsible for such failure, the state board shall so notify the Governor and the General Assembly.

This act shall take effect as follows and shall amend the following sections:				
Section 1	July 1, 2015	10-262j		
Sec. 2	July 1, 2015	10-262f		
Sec. 3	July 1, 2015	10-262i		
Sec. 4	July 1, 2015	10-4a		
Sec. 5	July 1, 2015	10-4b(b)		

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The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

State Impact: None

#### Municipal Impact:

Municipalities	Effect	FY 16 \$	FY 17 \$
Various Municipalities	Potential	See Below	See Below
	Savings		

#### Explanation

The bill results in a potential savings to various municipalities in FY 16 and FY 17 by allowing for a reduction in education expenditures attributable to falling enrollments or documentable efficiencies. Such reductions in education expenditures may not be made by any town designated as an alliance district as defined in section CGS 10-262u. Additionally the bill provides that the minimum budget requirement (MBR) does not apply to any school district in the top ten percent of all districts based on the district performance index.

House "A" (LCO 6887) strikes the underlying bill and its associated fiscal impact and results in the impact stated above.

#### The Out Years

There is no fiscal impact in the out years as the bill pertains to FY 16 and FY 17.

# OLR Bill Analysis sHB 7019 (as amended by House "A")\*

#### AN ACT CONCERNING THE MINIMUM BUDGET REQUIREMENT.

#### SUMMARY:

This bill extends, for fiscal years 2016 and 2017, the minimum budget requirement (MBR) for local education spending and provides towns a greater ability to lower their MBR. Under current law, the MBR prohibits a town from budgeting less for education than it did in the previous year unless, and with limits, the town can demonstrate a (1) decrease in school enrollment or (2) savings through increased efficiencies. If a town receives an increase in state education cost sharing aid, its MBR will increase over the previous year by the amount of the aid increase.

The bill affords towns greater ability to lower their MBR by (1) increasing the per-student reduction allowed for decreased enrollment, (2) raising the overall cap on how much a town can reduce its MBR, and (3) removing the limit on how many ways a town can qualify for MBR flexibility. For reductions based on declining enrollment, the bill creates a two-tiered mechanism that depends upon the percentage of students eligible for free and reduced price lunch (FRPL) under the federal school lunch law.

The bill completely repeals the MBR for school districts that have district performance index (DPI) scores (see BACKGROUND) in the top 10% of all districts in the state. Thus, there are no restrictions on these districts' ability to reduce their education budget.

The bill prohibits the alliance districts from reducing their MBR. Alliance districts are the 30 school districts with the lowest DPI in the

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state.

It also repeals obsolete language regarding the MBR and the minimum expenditure requirement (the precursor to the MBR) and makes a number of technical and conforming changes.

\*House Amendment "A" creates a two-tiered MBR reduction mechanism and deletes numerous obsolete provisions of the MBR and the minimum expenditure requirement.

EFFECTIVE DATE: July 1, 2015

#### CHANGES TO MBR REDUCTION

Under current law, towns can ask the State Department of Education (SDE) for a MBR reduction under only one of the ways the law provides. This means a town cannot seek a reduction for a decrease in enrollment and another decrease for increased efficiencies. The bill removes the limit, thus allowing towns to use more than one MBR reduction mechanism.

The bill establishes a two-tiered MBR relief mechanism for reductions due to decreases in school enrollment. Under this device, districts with (1) 20% or more of their students qualifying for FRPL can reduce their MBR by up to 1.5% and (2) less than 20% of students eligible for FRPL can reduce their MBR by up to 3%.

Furthermore, under the bill, towns in either group can receive an MBR reduction over the stated maximum percentages if (1) the education commissioner approves, following a review of the proposed reduction, and (2) the town's board of education approves of the reduction by a vote held at a duly called meeting.

Table 1 shows highlights of these changes.

Table 1: MBR Reductions for Decreased Enrollment and Highest DPI Scores Under Current

Law and the Bill

Provision	Current Law FYs 14 & 15	Under the Bill FYs 16 & 17
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Dollar reduction per student	\$3,000	50% of the net current expenditure per student (NCEP)*
Maximum MBR reduction	0.5% of the MBR	Tier I
		1.5% of the MBR for districts with 20% or more of student population qualifying for FRPL
		Tier II
		3.0% of the MBR for districts with less than 20% of student population qualifying for FRPL
		Possible Additional Reductions
		Districts in either of the above groups can receive greater MBR reductions if a proposed reduction is approved by education commissioner and the local board of education.
Districts in the top 10% of the state, based on DPI	Subject to MBR	Exempt from MBR

<sup>\*</sup>For all school districts 50% of the NCEP per student is expected to be greater than \$3,000, the flat number under current law. The 2013-14 statewide average NCEP is \$15,729.

By law and unchanged by the bill, a school closing receives a dollar-for-dollar MBR reduction with no cap. Also unchanged under the bill is the dollar-for-dollar reduction for school districts without high schools that pay tuition to other districts to educate their high school age students. The MBR flexibility for these students when enrollment drops is a dollar-for-dollar reduction equal to the reduction in tuition paid.

The bill also maintains the existing MBR reduction allowed for efficiencies and regional collaboration. A town can reduce its MBR to reflect half of any new and documented savings from (1) increased efficiencies within its school district, as long as the education commissioner approves the savings or (2) a regional collaboration or cooperative arrangement with one or more other districts. This MBR reduction provision has a hard cap of 1.5%.

#### Alliance Districts

The bill prohibits alliance districts from reducing their MBR. Under

current law, the education commissioner could approve an MBR reduction for an alliance district if it could demonstrate that its local financial support for the education budget increased when compared to its local contribution used to determine the town's local funding percentage under state law.

#### DEFINITION OF NET CURRENT EXPENDITURES PER STUDENT

The bill defines net current expenditures per resident student as, in any school year, the net current expenditures, as defined in state law, for such school year divided by the number of resident students in the town for such school year. Resident students are the number of students living in the town that the school district has responsibility to educate (thus is does not cover students who graduate early or drop out of high school).

#### **BACKGROUND**

#### District Performance Index (DPI)

A school district's DPI is its students' weighted performance on the statewide mastery tests in reading, writing, and mathematics given in grades three through eight and 10 or 11, and science in grades five, eight, and 10 or 11.

#### COMMITTEE ACTION

**Education Committee** 

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Joint Favorable Substitute
Yea 33 Nay 0 (03/25/2015)
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